



Regulatory, monetary and fiscal policy initiatives in response to the COVID-19 pandemic

Summary of initiatives announced in the UK and pan-EU
Updated as of 6 April 2020

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Policy initiatives in response to the COVID-19 pandemic

What you will find in this document

This document outlines the key initiatives taken by governments, regulators and supervisors in the UK and at the EU-level since 11 March 2020 to support households, companies and the economy through the COVID-19 pandemic that have implications for the financial services sector.

We have classified these initiatives into the categories shown in the table of contents below.

Note: The material on fiscal policy initiatives is taken from Deloitte's report on government funding in response to COVID-19, which can also be found [HERE](#).

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UK policy initiatives in response to the COVID-19 pandemic

Policy initiatives in response to the COVID-19 pandemic – UK

Fiscal policy (1/6)

Institution	Date	Sector	Headline	Summary	Link
HMT	11.03.20 20.03.20 03.03.20	Cross-sector	COVID-19 Business Interruption Loan Scheme (CBILS)	<p>Small business financial support:</p> <ul style="list-style-type: none"> • Currently established for businesses with turnover of up to £45m (up from £41m), available from week commencing 23 March 2020. • Lending scheme through the British Business Bank from £1,000 up to £5m (increased from up to £1.2m) per company with government meeting interest costs for the first 12 months. Finance terms are for up to 6 years for term loans and asset finance facilities, and for up to 3 years for overdrafts and invoice finance facilities. • The scheme provides the lender with a government-backed guarantee against 80% of the outstanding facility balance, potentially enabling a ‘no’ credit decision from a lender to become a ‘yes’. NB – the borrower always remains 100% liable for the debt. • The first 12 months of these loans will be interest free, as the government will cover these payments as well as any lender-levied charges. • Scheme amended to applies to ALL viable businesses, not just those that are unable to secure regular commercial funding. • Personal guarantees prohibited for loans under £250,000. For loans over £250,000, personal guarantees are limited to 20% of amounts outstanding after recoveries of other assets and cannot be on principal homes. <p>Eligibility: The route to accessing this financing is for borrowers to approach 40+ accredited lenders who will then, if necessary, apply to the scheme. To qualify, Small Businesses must:</p> <ul style="list-style-type: none"> • Be UK based, with turnover of no more than £45 million per annum). • Application must be for business purposes. • Self-certify that the business has been adversely impacted by COVID-19. • For sole traders/freelancers, more than 50% of turnover must come from trading. The facility must primarily be used to support trading in the UK. • Company must have a borrowing proposal that would be viable were it not for COVID-19 and be able to demonstrate that the provision of finance will enable the business to trade through short to medium term difficulty • Operate within an eligible industrial sector (a small number of industrial sectors are not eligible for support). Click here to see list. 	<p>https://www.british-business-bank.co.uk/ourpartners/COVID-19-business-interruption-loan-scheme-cbils/</p> <p>https://www.gov.uk/government/news/chancellor-strengthens-support-on-offer-for-business-as-first-government-backed-loans-reach-firms-in-need</p>

Policy initiatives in response to the COVID-19 pandemic – UK

Fiscal policy (2/6)

Institution	Date	Sector	Headline	Summary	Link
HMT	03.04.20	Cross-sector	COVID-19 Large Business Interruption Loan Scheme (CLBILS) launched	<p>Financial support for large businesses:</p> <ul style="list-style-type: none"> For businesses with a turnover of £45m – 500m. Loans of up to £25m backed by 80% government guarantee. <p>Loans granted under the scheme will be offered at commercial rates of interest and further details of the scheme will be announced later in April.</p> <p>For information on business support for Northern Ireland businesses and employers, see here.</p>	https://www.gov.uk/government/news/chancellor-strengthens-support-on-offer-for-business-as-first-government-backed-loans-reach-firms-in-need
HMT	11.03.20	Cross-sector	Statutory sick pay (SSP) for SMEs	<p>The government will bring forward legislation to allow SMEs to reclaim SSP for sickness absence due to COVID-19. SSP is payable to qualifying employees and is now payable from day one for those who self-isolate or are unwell because of COVID-19 (the first 3 days are normally unpaid). The current rate of SSP is £94.25 per week. Employees must self-isolate for over four days to be eligible.</p> <p>HMT has announced that small and medium sized employers (those with fewer than 250 employees as of 28 February 2020) may recover this cost where SSP has been paid as a result of COVID-19 from 13 March for a maximum of two weeks' sickness per employee.</p>	https://www.gov.uk/government/publications/guidance-to-employers-and-businesses-about-covid-19/covid-19-support-for-businesses#support-for-businesses-who-are-paying-sick-pay-to-employees
HMT	11.03.20	Cross-sector	Time to pay (TTP) arrangements	<p>TTP has been available to businesses for over a decade, but HMT has announced a stepping up of resource and a specific COVID-19 helpline that businesses can call. TTP allows a business to defer current (as opposed to prospective) tax debts (principally corporation / income tax, payroll taxes and VAT – but theoretically any other tax or duty) by converting settlement to instalments over a 3-12 months period.</p> <p>As part of the process, directors are expected to provide written confirmation that the instalment will be made on time.</p> <p>Any business is theoretically eligible to apply, although HMRC has made it clear that it sees itself in this instance as lender of last resort. Therefore, the taxpayer must demonstrate that all other sources of finance have been pursued and exhausted.</p>	https://www.gov.uk/difficulties-paying-hmrc

Policy initiatives in response to the COVID-19 pandemic – UK

Fiscal policy (3/6)

Institution	Date	Sector	Headline	Summary	Link
HMT	11.03.20	Cross-sector	Support for businesses that pay little or no business rates	<p>The government will provide additional funding for local authorities to support small businesses that already pay little or no business rates because of small business rate relief (SBRR). As per an update on 17 March, this will provide a one-off grant of £10,000 to businesses currently eligible for SBRR or rural rate relief, to help meet their ongoing business costs.</p> <p>Scheme funding is expected to be available from 1 April 2020.</p>	https://www.gov.uk/government/publications/guidance-to-employers-and-businesses-about-covid-19/covid-19-support-for-businesses
BoE/HMT	17.03.20 20.03.20	Cross-sector	Covid Corporate Financing Facility (CCFF)	<p>The CCFF is designed to provide additional help to large firms to bridge through COVID-19-related disruption to their cash flows.</p> <p>The CCFF will provide funding to businesses by purchasing commercial paper of up to one-year maturity, issued by firms making a material contribution to the UK economy.</p> <p>The facility will offer financing on terms comparable to those prevailing in markets in the period before the COVID-19 economic shock and will be open to firms that can demonstrate they were in sound financial health prior to the shock. In this regard, firms must have had a short or long-term rating of investment-grade or financial health equivalent to an investment grade rating. The facility will look through temporary impacts on firms' balance sheets and cash flows by basing eligibility on firms' credit ratings prior to the COVID-19 shock. Businesses do not need to have previously issued commercial paper in order to participate. See here for more details on how the facility is priced and how much can be issued.</p> <p>The scheme will operate for at least 12 months, with the possibility to extend for as long as needed.</p> <p>On 20 March, the Bank of England (BoE) published a Q&A, setting out what firms need to do to access the facility. The Q&A also outlines how companies thinking of issuing commercial paper can take part, and information is provided for banks acting on behalf of companies.</p>	<p>https://www.bankofengland.co.uk/news/2020/march/hmt-and-boe-launch-a-covid-corporate-financing-facility</p> <p>Additional BoE information: https://www.bankofengland.co.uk/news/2020/march/the-covid-corporate-financing-facility</p>

Policy initiatives in response to the COVID-19 pandemic – UK

Fiscal policy (4/6)

Institution	Date	Sector	Headline	Summary	Link
HMT	17.03.20	Cross-sector	Grants for retail, hospitality and leisure businesses	A £25,000 grant will be provided to retail, hospitality and leisure businesses operating from smaller premises, with a rateable value between £15,000 and £51,000. Any enquiries on eligibility for, or provision of, the reliefs should be directed to the relevant local authority. The scheme is not eligible where there is occupation for personal uses. In addition, businesses which as of 11 March were in liquidation or were dissolved will be ineligible. The maximum permitted support under EU state aid is EUR800,000.	https://www.gov.uk/government/publications/guidance-to-employers-and-businesses-about-covid-19/covid-19-support-for-businesses
HMT	20.03.20 27.03.20	Cross-sector	COVID-19 Job Retention Scheme	<p>Payroll support for all firms in the UK.</p> <ul style="list-style-type: none"> Grant support to cover up to 80% of salary costs of anyone not working due to COVID-19 but whose job has been retained (up to a maximum of £2,500 per month). Wages backdated to 1 March 2020. Those made redundant after 28 February can be reemployed and put on furlough. Initial period of three months, but this will be extended if necessary. No limit on the total level of funding available. Ambition for first grants to be “paid within weeks” with a scheme “in place” by the end of April 2020. On top of the wages covered under the scheme, the government will cover the employer national insurance and minimum auto-enrolment pension scheme contributions employers normally pay on top of wages. Furloughed employees permitted to volunteer for the NHS without affecting their pay. <p>Eligibility:</p> <ul style="list-style-type: none"> Covers any employer, business, charity or non-for-profit organisation in the UK. Applies to businesses of all sizes. Cover is for employees who are “furloughed” instead of being made redundant. Criteria for defining a “furloughed” worker have not yet been published. Eligible employees must have been on the payroll on 28 February. Grant calculated based on base salary costs, excluding fees, commissions, bonuses at either 28 February 2020 or for those with variable pay, by virtue of past earnings – specific rules govern this scenario. 	<p>https://www.gov.uk/government/publications/guidance-to-employers-and-businesses-about-covid-19/covid-19-support-for-businesses#support-for-businesses-through-the-covid-19-job-retention-scheme</p> <p>Additional information: https://www.gov.uk/government/news/further-details-of-covid-19-job-retention-scheme-announced</p>

Policy initiatives in response to the COVID-19 pandemic – UK

Fiscal policy (5/6)

Institution	Date	Sector	Headline	Summary	Link
HMT	20.03.20	Cross-sector	Rates relief	All property occupiers in the retail, leisure and hospitality sectors including shops, cinemas, restaurants, music venues, museums, art galleries, theatres, caravan parks, gyms, small hotels, B&Bs, guest houses, sports clubs, night clubs and club houses and nurseries will receive 100% rates relief between 1 April 2020 and 31 March 2021.	https://assets.publishing.service.gov.uk/government/uploads/system/uploads/attachment_data/file/873622/Expanded_Retail_Discount_Guidance.pdf
HMT	20.03.20	Cross-sector	Deferral of income tax and VAT payments	<p>Income tax:</p> <ul style="list-style-type: none"> Income tax payments on account due under Self-Assessment on 31 July 2020 will be deferred until 31 January 2021. The measure will apply to all self-employed individuals and we anticipate that this will also include partners in trading partnerships <p>VAT:</p> <ul style="list-style-type: none"> VAT payments due from businesses between 20 March 2020 and the end of June 2020 will be deferred. No VAT registered business will have to make a VAT payment normally due with their VAT return to HMRC in this period. Payment of VAT will be deferred to the end of the tax year. We await HMRC guidance but anticipate that the measure will apply to all businesses registered for UK VAT <p>Additionally, HM Treasury announced that the standard rate in Universal credit and Tax Credits will be increased by £20 a week for one year from April 6th.</p>	https://www.gov.uk/government/news/chancellor-announces-workers-support-package

Policy initiatives in response to the COVID-19 pandemic – UK

Fiscal policy (6/6)

Institution	Date	Sector	Headline	Summary	Link
HMT	26.03.20	Cross-sector	Self-Employed Income Support Scheme	<p>Those eligible for the scheme will receive a cash grant worth 80% of their average monthly trading profit over the last three years, up to a maximum grant of £2500 per calendar month.</p> <p>The scheme will run for three months, although it can be extended if necessary, and will be open to those with a trading profit of less than £50,000 in 2018-19 or an average trading profit of less than £50,000 from 2016-17, 2017-18 and 2018-19. Also, to be eligible, individuals must make more than 50% of their income from self-employment or as a member of a trading partnership, and profits must have been negatively affected by COVID-19. Payments will be made as a single lump sum and will begin at the start of June.</p> <p>To allow for taxpayers who may not have filled their 2018/19 tax return (due by 31 January 2020), those who meet the qualifying criteria and file before 23 April will be eligible. Those eligible for the scheme will be able to continue doing business whilst claiming the grant.</p>	https://www.gov.uk/government/news/chancellor-gives-support-to-millions-of-self-employed-individuals
HMT	28.03.20	Cross-sector	Insolvency legislation reformed	<p>Measures announced to support businesses struggling to survive as a result of COVID-19:</p> <ul style="list-style-type: none"> • Fast track implementation of planned reforms to the corporate insolvency framework. • Temporary suspension of the wrongful trading provisions, retrospectively from 1 March, for three months. <p>Planned government legislation to fast track new legislation introducing:</p> <ul style="list-style-type: none"> • A short moratorium protecting companies from creditor action. • A new restructuring tool. • Prohibit the termination of essential supplies to protect the supply chain for companies undergoing a restructuring. 	https://www.gov.uk/government/news/regulations-temporarily-suspended-to-fast-track-supplies-of-ppe-to-nhs-staff-and-protect-companies-hit-by-covid-19

Policy initiatives in response to the COVID-19 pandemic – UK

Monetary policy and liquidity/market operations (1/2)

Institution	Date	Sector	Headline	Summary	Link
BoE (MPC)	11.03.20 19.03.20 26.03.20	Cross-sector	Reduction in Bank Rate	<p>Following its decision on 11 March to reduce the Bank Rate to 0.25%, the MPC voted to further reduce the Bank Rate by 15 basis points to 0.1%.</p> <p>On 26 March, the MPC voted to uphold this rate.</p>	<p>https://www.bankofengland.co.uk/news/2020/march/boe-measures-to-respond-to-the-economic-shock-from-COVID-19</p> <p>https://www.bankofengland.co.uk/monetary-policy-summary-and-minutes/2020/monetary-policy-summary-for-the-special-monetary-policy-committee-meeting-on-19-march-2020</p> <p>https://www.bankofengland.co.uk/monetary-policy-summary-and-minutes/2020/march-2020</p>
BoE (MPC)	11.03.20 19.03.20 26.03.20	Cross-sector	Increase holdings of UK government and corporate bonds	<p>After announcing on 11 March to maintain the stock of UK government bond purchases at £435 billion and the stock of sterling non-financial investment-grade corporate bond purchases at £10 billion, the MPC announced plans to increase holdings of UK government bonds and sterling non-financial investment-grade corporate bonds by £200 billion to £645 billion, financed by the issuance of central bank reserves.</p> <p>On 26 March, the MPC voted to continue with the programme.</p> <p>The BoE published a market notice on 2 April setting out more detail. The BoE sets out the criteria for eligibility of issuers, securities, counterparties and applications. It also sets out the operating parameters, including the purchase process, size of operations, the transaction process, and submission of offers.</p>	<p>https://www.bankofengland.co.uk/news/2020/march/boe-measures-to-respond-to-the-economic-shock-from-COVID-19</p> <p>https://www.bankofengland.co.uk/monetary-policy-summary-and-minutes/2020/monetary-policy-summary-for-the-special-monetary-policy-committee-meeting-on-19-march-2020</p> <p>https://assets.publishing.service.gov.uk/government/uploads/system/uploads/attachment_data/file/873870/170320.pdf</p> <p>https://www.bankofengland.co.uk/monetary-policy-summary-and-minutes/2020/march-2020</p> <p>https://www.bankofengland.co.uk/markets/market-notices/2020/asset-purchase-facility-additional-corporate-bond-purchases</p>

Policy initiatives in response to the COVID-19 pandemic – UK

Monetary policy and liquidity/market operations (2/2)

Institution	Date	Sector	Headline	Summary	Link
BoE	11.03.20 06.04.20	Cross-sector	Term Funding Scheme with additional incentives for SMEs (TFSME) announced	<p>The TFSME, financed by the issuance of central bank reserves, will over the next 12 months offer four-year funding of at least 10% of participants' stock of real economy lending at interest rates at, or very close to, Bank Rate. Experience from the Term Funding Scheme launched in 2016 suggests that the TFSME could provide in excess of £100 billion in term funding. The scheme will open for drawings on 15 April.</p>	<p>https://www.bankofengland.co.uk/markets/market-notices/2020/term-funding-scheme-market-notice-mar-2020</p> <p>https://www.bankofengland.co.uk/-/media/boe/files/news/2020/april/the-tfsme-will-open-to-drawings-on-15-april-2020.pdf?la=en&hash=B0F464E6B6B59BA698C7E1EF95212CCC2863F8FC</p>
BoE	15.03.20	Cross-sector	Coordinated central bank action to enhance the provision of US dollar repo operations	<p>The BoE, in coordination with the Bank of Canada, Bank of Japan, ECB, Federal Reserve and the Swiss National Bank, has enhanced the provision of liquidity via the standing US dollar liquidity swap line arrangements. The group reached an agreement to lower the pricing on standing USD liquidity swap arrangements by 25 basis points (bps), so that the new rate will be the USD overnight index swap rate plus 25bps. The foreign central banks with USD liquidity operations have also agreed to begin offering USD with an 84 day maturity weekly in each jurisdiction, in addition to the one week maturity operations currently offered. These changes took effect on March 16 2020.</p> <p>On 20 March, the group announced further coordination, agreeing to increase the frequency of 7-day maturity operations from weekly to daily, commencing 23 March 2020, and continuing to at least the end of April. The group will also continue to hold weekly 84-day maturity operations.</p>	<p>https://www.bankofengland.co.uk/news/2020/march/coordinated-central-bank-action-to-enhance-the-provision-of-global-us-dollar-liquidity</p> <p>https://www.bankofengland.co.uk/markets/market-notices/2020/further-enhancements-to-the-provision-of-us-dollar-repo-operations-market-notice-march-2020</p> <p>See also: https://www.ecb.europa.eu/press/pr/date/2020/html/ecb.pr200320_1~be7a5cd242.en.html</p>
BoE	24.03.20 30.03.20	Cross-sector	Contingent Term Repo Facility (CTRF) launched	<p>The CTRF is a flexible liquidity insurance tool that allows participants to borrow central bank reserves in exchange for less liquid assets, helping to alleviate recent frictions in money markets. It will run alongside the Bank's existing liquidity facilities. The CTRF will lend reserves for three months.</p> <p>On 30 March, the Bank announced an extension of the facility – three-month term CTRF operations will continue to run weekly until 30 April. In addition, beginning w/c 30 March, there will also be a 1-month term CTRF operation each week, with the final operation scheduled on 1 May 2020.</p>	<p>https://www.bankofengland.co.uk/news/2020/march/boe-launches-contingent-term-repo-facility</p> <p>https://www.bankofengland.co.uk/markets/market-notices/2020/extension-of-the-contingent-term-repo-facility</p>

Policy initiatives in response to the COVID-19 pandemic – UK

Supervisory policy: Capital and stress testing (1/4)

Institution	Date	Sector	Headline	Summary	Link
BoE (FPC)	12.03.20	Banking	FPC reduces CCyB to zero	Reduction of countercyclical capital buffer (CCyB) to 0%. The rate had been 1% and had been due to reach 2% by December 2020. The FPC expects to maintain the 0% rate for at least 12 months, so that any subsequent increase would not take effect until March 2022 at the earliest.	https://www.bankofengland.co.uk/news/2020/march/boe-measures-to-respond-to-the-economic-shock-from-covid-19
BoE/FPC/PRA	11.03.20 11.03.20	Banking	Statement on drawdown of buffers	<p>The FPC announced that all elements of banks' capital and liquidity buffers can be drawn down as necessary to support the wider economy through the shock caused by COVID-19.</p> <p>Alongside the FPC's announcement, the PRA set out its expectation that firms should not increase dividend and other distributions in response to draw down of buffers.</p>	<p>https://www.bankofengland.co.uk/news/2020/march/boe-measures-to-respond-to-the-economic-shock-from-covid-19</p> <p>https://www.bankofengland.co.uk/prudential-regulation/publication/2020/statement-by-the-pra-accompanying-measures-announced-by-the-fpc</p>
BoE/FPC	11.03.20 11.03.20	Insurance	Insurance companies invited to request recalculation of transitional measures	<p>In response to falling government bond yields in the preceding weeks, the PRC invites requests from insurance companies to use the flexibility in Solvency II regulations to recalculate transitional measures that smooth the impact of market movements.</p> <p>The PRA has invited firms to apply for a recalculation of the Transitional Measures on Technical Provisions (TMTP) due to movements in risk-free rates and the risks posed by COVID-19, and is willing to accept applications from firms to recalculate TMTP as at 31 March 2020.</p>	<p>https://www.bankofengland.co.uk/news/2020/march/boe-measures-to-respond-to-the-economic-shock-from-covid-19</p> <p>https://www.bankofengland.co.uk/prudential-regulation/publication/2020/statement-by-the-pra-accompanying-measures-announced-by-the-fpc</p>

Policy initiatives in response to the COVID-19 pandemic – UK

Supervisory policy: Capital and stress testing (2/4)

Institution	Date	Sector	Headline	Summary	Link
BoE/PRA	20.03.20	Banking	Cancellation of 2020 annual cyclical scenario (ACS) stress test	The planned 2020 stress test for the eight major UK banks and building societies – known as the annual cyclical scenario (ACS) – is cancelled.	https://www.bankofengland.co.uk/news/2020/march/boe-announces-supervisory-and-prudential-policy-measures-to-address-the-challenges-of-covid-19
BoE/PRA	20.03.20	Banking	Amendments to timetable for the Biennial Exploratory Scenario (BES) exercise	<p>On liquidity, the BoE was due to publish the results of the 2019 BES on liquidity in mid-2020. In order to alleviate burdens on core treasury staff at banks, this exercise has been paused until further notice.</p> <p>Second, in terms of climate risk, the BoE published a discussion paper on the 2021 BES on the financial risks from climate change on 18 December 2019. The Bank will take stock of responses as well as the evolving situation, with a view to announcing the way forward in the summer.</p>	https://www.bankofengland.co.uk/news/2020/march/boe-announces-supervisory-and-prudential-policy-measures-to-address-the-challenges-of-covid-19
BoE	20.03.20	Banking	Potential delay to Basel 3.1 implementation in the UK	<p>On 20 March the UK government announced that it will be introducing legislation that will enable the implementation of Basel 3.1 in the UK. The PRA acknowledges that the existing Basel timetable may prove to be challenging, and is coordinating internationally to ensure that implementation will happen alongside other major jurisdictions.</p> <p>On 27 March the Basel Committee on Banking Supervision (BCBS) announced that the global target implementation date for revisions to Basel 3 (Basel 3.1) will be delayed from 1 January 2022 to 1 January 2023.</p> <p>On 31 March, HMT and the PRA issued a joint statement welcoming the delay to Basel 3.1 implementation. Both institutions state that they remain committed to the full, timely and consistent implementation of Basel 3.1 and will work together towards a UK implementation timetable that is consistent with the one year delay.</p>	https://www.bankofengland.co.uk/news/2020/march/boe-announces-supervisory-and-prudential-policy-measures-to-address-the-challenges-of-covid-19 https://www.bis.org/press/p200327.htm

Policy initiatives in response to the COVID-19 pandemic – UK

Supervisory policy: Capital and stress testing (3/4)

Institution	Date	Sector	Headline	Summary	Link
PRA	30.03.20	Banking	Statement on VAR back-testing exceptions temporary approach	In order to mitigate the possibility of pro-cyclical market risk capital requirements through the automatic application of a higher VAR multiplier the PRA will allow firms – on a temporary basis – to offset increases due to new exceptions through a commensurate reduction in risks-not-in-VAR (RNIV) capital requirements.	https://www.bankofengland.co.uk/-/media/boe/files/prudential-regulation/publication/2020/var-back-testing-exceptions-temporary-approach.pdf?la=en&hash=2C747DA5257758AE3AF33B47DE2D29F7DBB2D86F
PRA	30.03.20	Banking	Statement on exposure value for internal models method counterparty credit risk	The PRA states that it is aware that some firms have recently experienced significant moves in Counterparty Credit Risk (CCR) risk-weighted assets (RWAs), and it understands that these moves are partially attributable to large margin calls following significant intraday market price movements.	https://www.bankofengland.co.uk/-/media/boe/files/prudential-regulation/publication/2020/exposure-value-for-internal-models-method-counterparty-risk.pdf?la=en&hash=E5EA72573DD4D787ABDD939427E8A1F47CB05B25
PRA	31.03.20	Banking	Dear CEO letters to largest UK banks outlining the PRA's expectations that they should cancel the distribution of outstanding 2019 dividends	<p>The PRA published a series of individual Dear CEO letters to the six largest UK deposit-taking banks and the Nationwide building society. In the letter, PRA CEO Sam Woods asked the banks to cancel all outstanding payments of 2019 dividends and to take other measures to ensure profits are not distributed, including not paying any cash bonuses to senior staff and material risk takers, or to initiate any share buybacks on ordinary shares.</p> <p>Following statements released by the banks informing of their intention to comply with the request, the PRA released a statement outlining its assessment that UK banks are currently sufficiently capitalised to withstand the combined impact of a “severe” recession in the UK and globally. In this context, they describe the dividend decisions taken yesterday as a “sensible precautionary step” due to the role that banks will have to play in supporting the wider economy through the disruption caused by COVID-19. They underline their view that the decision to request the cancellation of 2019 dividends does not reflect an opinion that these measures are needed to help banks maintain adequate capital positions.</p>	https://www.bankofengland.co.uk/prudential-regulation/letter/2020/letter-from-sam-woods-to-uk-deposit-takers-on-dividend-payments-share-buybacks-and-cash-bonuses https://www.bankofengland.co.uk/prudential-regulation/publication/2020/prs-statement-on-deposit-takers-approach-to-dividend-payments-share-buybacks-and-cash-bonuses

Policy initiatives in response to the COVID-19 pandemic – UK

Supervisory policy: Capital and stress testing (4/4)

Institution	Date	Sector	Headline	Summary	Link
PRA	31.03.20	Insurance	Dear CEO letters to UK insurers on the distribution of profits	<p>The PRA expects boards to pay close attention to the need to protect policyholders and maintain safety and soundness when considering any distributions to shareholders or making decisions on variable remuneration, in order to support the economy throughout the disruption arising from COVID-19.</p> <p>The letter reminds insurers that according to Supervisory Statement 4/18, boards should satisfy themselves that each distribution is prudent and consistent with their risk appetite. It also states that in the current situation of “high uncertainty”, it is critical that insurers manage their financial resources prudently in order both to ensure that they are able to meet the commitments they have made to policyholders in a way that is consistent with the expectations of the Financial Conduct Authority, and to enable them to continue to invest in the economy.</p>	https://www.bankofengland.co.uk/-/media/boe/files/prudential-regulation/letter/2020/letter-from-sam-woods-to-insurers-distribution-of-profits.pdf?la=en&hash=C1FF7D6C560E1C377CC35C1513E27F16646A1B70

Policy initiatives in response to the COVID-19 pandemic – UK

Supervisory policy: IFRS 9

Institution	Date	Sector	Headline	Summary	Link
BoE/PRA	20.03.20	Banking	Statement on IFRS9 and COVID-19	<p>Forward-looking information used to incorporate the impact of COVID-19 on borrowers into the expected credit loss (ECL) estimate needs to be both reasonable and supportable for the purposes of IFRS9. Given the sudden onset of the virus, the PRA believes that there is very little such information available as yet, and regards the preparation of reliable and detailed forecasts as very challenging currently. In the event firms believe such forecasts can be made, the PRA expects firms to reflect the temporary nature of the shock, and fully take into account the significant economic support measures already announced by global fiscal and monetary authorities.</p> <p>In particular, any such forecasts should take into account the relief measures – such as repayment holidays – that will be made available to enable borrowers who are affected by the COVID-19 outbreak to resume regular payments. Our expectation is that eligibility for HMG’s policy on the extension of mortgage repayment holidays should not automatically, other things being equal, be a sufficient condition to move participating borrowers into Stage 2 ECL.</p>	https://www.bankofengland.co.uk/news/2020/march/boe-announces-supervisory-and-prudential-policy-measures-to-address-the-challenges-of-covid-19
FCA/PRA/FRC	26.03.20	Banking	Joint statement addressed to companies, auditors, investors and other stakeholders	<p>The FCA, FRC and PRA announced a series of actions including:</p> <ul style="list-style-type: none"> • Allowing listed companies an extra two months to publish their audited annual financial reports; guidance from the FRC for companies preparing financial statements in the current uncertain environment. • Guidance from the PRA regarding the approach that should be taken by banks, building societies and PRA-designated investment firms in assessing expected loss provisions under IFRS9. • Guidance from the FRC for audit firms seeking to overcome challenges in obtaining audit evidence. 	https://www.bankofengland.co.uk/-/media/boe/files/prudential-regulation/publication/2020/joint-statement-on-covid-19.pdf
PRA	26.03.20	Banking	Dear CEO letter on COVID-19: IFRS 9, capital requirements and loan covenants	<p>The Dear CEO letter provides detailed guidance on IFRS9 accounting and the regulatory definition of default; treatment of borrowers who breach covenants; and the regulatory capital treatment of IFRS9. The letter emphasises the need to weigh up the sharp, large reduction in activity in the short-term against the potential for a rebound when social distancing measures are lifted, and the government and central bank measures taken in the interim.</p>	https://www.bankofengland.co.uk/-/media/boe/files/prudential-regulation/letter/2020/covid-19-ifrs-9-capital-requirements-and-loan-covenants.pdf

Policy initiatives in response to the COVID-19 pandemic – UK

Supervisory policy: LIBOR and operational resilience

Institution	Date	Sector	Headline	Summary	Link
BoE	20.03.20	Cross-sector	Operational resilience and Outsourcing consultations extended	The deadline for responses to the current Bank and PRA consultations on “Building Operational Resilience: Impact tolerances for important business services” and the PRA consultation on “Outsourcing and third party risk management” will, in line with the FCA, be extended to 1 October 2020.	https://www.bankofengland.co.uk/news/2020/march/boe-announces-supervisory-and-prudential-policy-measures-to-address-the-challenges-of-COVID-19
BoE/FCA	25.03.20	Cross-sector	FCA, BoE and members of the Working Group on Sterling Risk-Free Reference issue statement on impact of COVID-19 on firms' LIBOR transition plans	The central assumption that firms cannot rely on LIBOR being published after the end of 2021 has not changed and should remain the target date for all firms to meet. Many preparations for transition will be able to continue. There has, however, been an impact on the timing of some aspects of the transition programmes of many firms. Particularly in segments of the UK market that have made less progress in transition and are therefore still more reliant on LIBOR, such as the loan market, COVID-19 is likely to affect some of the interim transition milestones.	https://www.fca.org.uk/news/statements/impact-COVID-19-firms-libor-transition-plans

Policy initiatives in response to the COVID-19 pandemic – UK

Supervisory policy: Amendments to other planned activities (1/6)

Institution	Date	Sector	Headline	Summary	Link
BoE	20.03.20	Banking	Scaling back of data requests, on site visits and deadlines	Bank and PRA supervisors will review their work plans so that non-critical data requests, on-site visits and deadlines can be postponed, where appropriate. This includes pausing the skilled persons Section 166 reviews relating to the reliability of banks' regulatory returns that were announced in October 2019.	https://www.bankofengland.co.uk/news/2020/march/boe-announces-supervisory-and-prudential-policy-measures-to-address-the-challenges-of-COVID-19
BoE	20.03.20	Banking	Review of SMF approval process	The PRA will review its approach for considering and processing applications with a view to reducing the burdens involved during current events.	https://www.bankofengland.co.uk/news/2020/march/boe-announces-supervisory-and-prudential-policy-measures-to-address-the-challenges-of-COVID-19
BoE	20.03.20	Banking	Internal Ratings Based (IRB) models initiatives delayed	The implementation of proposals related to the Definition of Default, Probability of Default, and Loss Given Default estimation, will be delayed by one year to 1 January 2022. The move to 'hybrid' IRB models will also be delayed until the same date. Firms using the standardised approach to credit risk will also benefit from a delay to changes they need to make as part of guidelines on definition of default.	https://www.bankofengland.co.uk/news/2020/march/boe-announces-supervisory-and-prudential-policy-measures-to-address-the-challenges-of-COVID-19
BoE/FCA	20.03.20	Investment management	Postponement of the joint BoE / FCA survey into open-ended funds	The planned survey has been delayed until further notice, with a subsequent impact on the FCA consultation that would have followed.	https://www.bankofengland.co.uk/news/2020/march/boe-announces-supervisory-and-prudential-policy-measures-to-address-the-challenges-of-COVID-19

Policy initiatives in response to the COVID-19 pandemic – UK

Supervisory policy: Amendments to other planned activities (2/6)

Institution	Date	Sector	Headline	Summary	Link
PRA	02.04.20	Banking	Regulatory reporting and disclosure amendments	<p>The PRA outlined its approach to regulatory reporting and Pillar 3 disclosures for UK banks, building societies, designated investment firms and credit unions in response to COVID-19.</p> <p>The PRA has considered the EBA’s recommendation on 31 March, and will accept delayed submission for the following aspects of harmonised regulatory reporting, where the original remittance deadlines fall on or before 31 May 2020: COREP solvency; FINREP; Liquidity – stable funding; Large exposures and concentration risk; Leverage ratio; Asset encumbrance; Resolution plan reporting (excluding liability structure. The PRA will accept a delay of up to one month.</p> <p>The PRA will not accept delays on remittance for: the liquidity coverage ratio and additional liquidity reporting metrics; and information on institutions liability structure, including intra-group financial connections that is required as part of reporting for resolution planning purposes.</p> <p>The PRA will accept delayed submission on a number of PRA-owned regulatory reporting obligations. This includes a delays of up to two months on Annual reports and accounts, and a one month delay on: memorandum items; sectoral information; quarterly returns for credit unions; ring-fenced bodies returns; and forecast financial statements</p>	https://www.bankofengland.co.uk/-/media/boe/files/prudential-regulation/publication/2020/regulatory-reporting-covid-19.pdf?la=en&hash=8B7DC0B5B5B0B5563ADCBE54E45FE32A5B561527
FCA	21.03.20	Cross-sector	Request for moratorium on publication of financial statements	<p>The FCA has requested those companies that were due to publish their preliminary financial statements shortly after 21 March to delay this, in light of COVID-19. It acknowledged that the unprecedented events of the last couple of weeks mean that the basis on which companies are reporting and planning is changing rapidly. It is important that due consideration is given by companies to these events in preparing their disclosures. Observing timetables set before this crisis arose may not give companies the necessary time to do this.</p>	https://www.fca.org.uk/publication/correspondence/fca-requests-delay-forthcoming-announcement-preliminary-financial-accounts.pdf

Policy initiatives in response to the COVID-19 pandemic – UK

Supervisory policy: Amendments to other planned activities (3/6)

Institution	Date	Sector	Headline	Summary	Link
FCA	17.03.20	Cross-sector	Statement on Market Abuse Regulation	The FCA issued a statement requiring that issuers should continue to comply with their obligations under the Market Abuse Regulation and relevant FCA rules. The FCA accepts that COVID-19 may create challenges in the operation of disclosure committees, but it expects listed issuers to make every effort to meet their disclosure obligations in a timely manner. In the short term, the FCA accepts that there might be delays as new processes are put in place.	https://www.fca.org.uk/publications/newsletters/pr/primary-market-bulletin-issue-no-27-COVID-19-update
FCA	18.03.20	Investment Management	Statement on property fund suspensions	<p>The FCA understands that certain Standing Independent Valuers have determined that there is currently material uncertainty over the value of commercial real estate (CRE). In such situations, a fair and reasonable valuation of CRE funds cannot be established. As a result, some managers of open-ended CRE funds have temporarily suspended dealing in units of these funds and others are likely to follow for the same reason.</p> <p>Suspensions can be used by managers of open-ended funds, in line with their obligations under applicable regulations. In these circumstances, suspension is likely to be in the best interests of fund investors.</p>	https://www.fca.org.uk/news/statements/property-fund-suspensions

Policy initiatives in response to the COVID-19 pandemic – UK

Supervisory policy: Amendments to other planned activities (4/6)

Institution	Date	Sector	Headline	Summary	Link
FCA	20/03/20	Banking	Guidance to firms on mortgages	<p>The FCA published guidance for mortgage lenders, mortgage administrators, home purchase providers and home purchase administrators. Customers should be granted a payment holiday for an initial period of three months, where they may experience payment difficulties as a result of COVID-19 and where they have indicated they wish to receive one.</p> <ul style="list-style-type: none"> Firms should ensure that there is no additional fee or charge (other than additional interest) as a result of the payment holiday. The guidance also sets out the steps firms should take to ensure that the payment holiday does not have a negative impact on the customer's credit score. Finally, the FCA makes clear that repossession should not be commenced or continued with unless the firm can demonstrate clearly that the customer has agreed it is in their best interest. 	https://www.fca.org.uk/firms/mortgages-COVID-19-guidance-firms
BoE/PRA	23.03.20	Insurance	Approach to regulatory reporting for UK insurers in response to COVID-19	<p>This statement outlines the PRA's approach to regulatory reporting in response to COVID-19 and builds on EIOPA's recommendations on supervisory flexibility regarding the deadline for supervisory reporting and public disclosures due to COVID-19. The PRA has, among other things, delayed its deadlines for annual and Q1 quarterly reporting, as well as for reporting of firms' SFCRs, RSRs and ORSAs.</p>	https://www.bankofengland.co.uk/prudential-regulation/publication/2020/covid19-regulatory-reporting-amendments
FCA	19.03.20	Insurance	Expectations for General Insurance firms	<p>The FCA set out expectations for general insurance firms and provided information for consumers about what they should see from their insurance provider during the COVID-19 pandemic.</p>	https://www.fca.org.uk/news/press-releases/fca-sets-out-expectations-general-insurance-firms-during-COVID-19-COVID-19-pandemic
FCA	23.03.20	Investment Management	Measures to ensure that markets continue to function in an orderly manner	<p>The FCA assured markets that it is working with international counterparts in the US, EU and elsewhere so that markets can remain open and orderly. With regards to short selling, the FCA stated that it has not currently banned short selling despite other European authorities having done so. It is continuing to monitor market activity. Aggregate net short selling activity reported to FCA is low as a percentage of total market activity and has decreased in recent days. It will continue to fluctuate, but there is no evidence that short selling has been the driver of recent market falls.</p>	https://www.fca.org.uk/news/statements/statement-uk-markets

Policy initiatives in response to the COVID-19 pandemic – UK

Supervisory policy: Amendments to other planned activities (5/6)

Institution	Date	Sector	Headline	Summary	Link
FCA	26.03.20	Cross-sector	Firms expected to continue recording calls	Firms should continue to record calls, although it is accepted that some scenarios may emerge where this is not possible. In this situation, firms should make the FCA aware, and consider what steps could be taken to mitigate outstanding risks where unable to record voice communications. This could include enhanced monitoring or retrospective review later.	https://www.fca.org.uk/firms/information-firms-COVID-19-COVID-19-response
FCA	26.03.20	Cross-sector	Expectations on financial resilience for FCA solo-regulated firms	The FCA wants firms to continue operating in these challenging circumstances and, where possible, intends to provide flexibility where it can. The FCA echoes the PRA's previous statement that capital and liquidity buffers are there to be used in times of stress. It says that firms who have been set buffers can use them to support the continuation of the firm's activities. Firms should be planning ahead and ensuring the sound management of their financial resources. If the firm needs to exit the market, planning should consider how this can be done in an orderly way while taking steps to reduce the harm to consumers and the markets. If a firm is concerned it will not be able to meet its capital requirements, or its debts as they fall due, they should contact their FCA supervisor with its plan for the immediate period ahead.	https://www.fca.org.uk/news/statements/fca-expectations-financial-resilience-fca-solo-regulated-firms
FCA	31.03.20	Cross-sector	Dear CEO letter to firms providing services to retail investors on the relaxation of certain FCA rules	The FCA has been in discussion with industry on the operational burden of certain regulatory requirements and has decided to provide flexibility within the 10% loss reporting rule, Best Execution rules and Client Identity verification rules. The FCA expects firms to continue to comply with the rules, but flexibility is available where necessary and within certain limits as stipulated in the letter.	https://www.fca.org.uk/publication/correspondence/dear-ceo-letter-COVID-19-update-firms-providing-services-retail-investors.pdf

Policy initiatives in response to the COVID-19 pandemic – UK

Supervisory policy: Amendments to other planned activities (6/6)

Institution	Date	Sector	Headline	Summary	Link
FCA	02.04.20	Cross-sector	FCA proposes temporary financial relief for customers affected by COVID-19	<p>The FCA's proposals are to:</p> <ul style="list-style-type: none"> • Set out its expectations on firms to offer a temporary payment freeze on loans and credit cards where consumers face difficulties with their finances as a result of COVID-19, for up to three months. • Ensure that for customers who have been hit financially by the COVID-19 and already have an arranged overdraft on their main personal current account, up to £500 will be charged at zero interest for up to three months. • Require firms to make sure that all overdraft customers are no worse off on price when compared to the prices they were charged before the recent overdraft changes came into force. • Ensure consumers using any of these temporary measures should not have their credit rating affected because of this. 	https://www.fca.org.uk/news/press-releases/fca-proposes-temporary-financial-relief-customers-impacted-COVID-19
FCA	03.04.20	Cross-sector	Senior Managers and Certification Regime (SM&CR) and COVID-19 : FCA's expectations of solo - regulated firms	<p>The FCA and PRA have stated that where they can, they intend to provide flexibility to FCA and PRA dual-regulated firms. They have made specific provisions for firms in these circumstances. They are aware that 'significant changes' to an SMF's responsibilities may be required in this period due to temporary situations as a result of COVID-19. They understand the challenges and hence are providing flexibility in the requirement to update and resubmit updated Statements of Responsibilities (SoRs) as follows:</p> <ul style="list-style-type: none"> • They expect firms to resubmit relevant SoRs as soon as reasonably practicable taking into account the current circumstances; and • They understand that firms may take longer than usual to submit revised SoRs in the present environment <p>They have also provided further guidance on, notifications about temporary arrangements (i.e. 12 week rule), allocation of responsibilities, furloughing senior management functions and certification requirements for dual regulated firms.</p>	https://www.fca.org.uk/news/statements/joint-fca-pra-statement-smcr-COVID-19-covid-19

Policy initiatives in response to the COVID-19 pandemic – UK

Supervisory policy: Short-selling

Institution	Date	Sector	Headline	Summary	Link
FCA	17.03.20 23.03.20 31.03.20	Cross-sector	Statements on short-selling	<p>The FCA took note of the European Securities and Markets Authority's (ESMA) decision to temporarily lower the reporting threshold for net short positions, and will apply this change in the UK. However, to receive these data required changes to the FCA's technology. The FCA is working on what is involved to effect these changes and how long it will take to implement them. In the meantime, firms should continue to report according to the previous thresholds, until further notice.</p> <p>On 23 March, the FCA released a statement which outlined their intention to keep markets open and orderly, implying a reluctance to impose short-selling bans of their own.</p> <p>On 31 March, the FCA confirmed that the required changes have been made, and it will be ready to receive notifications at the lower threshold from 6 April. Firms are not required to amend and resubmit notifications submitted between 16 March and 3 April. If firms are unable to amend their systems to report at the threshold from this date, they should reach out to the FCA to discuss further. The new reporting obligation will apply to shares for which the FCA is the relevant competent authority and not to exempted shares where the principal venue for the trading of the shares is located outside of the EU.</p>	<p>https://www.fca.org.uk/firms/information-firms-COVID-19-COVID-19-response</p> <p>https://www.fca.org.uk/news/statements/statements-uk-markets</p>

Policy initiatives in response to the COVID-19 pandemic – UK

Other

Institution	Date	Sector	Headline	Summary	Link
FCA	24.03.20 29.03.20 30.03.20	Banking	Advice to firm's on branch openings identifying key workers	<p>Current advice to banks and building societies is that branches and contact centres should be kept open where possible.</p> <p>The FCA later reiterated that each firm's Senior Manager or equivalent person is responsible for identifying which employees are unable to perform their jobs from home and have to travel to the office/business continuity site. The FCA expects that the total number of roles requiring an ongoing physical presence in the office or business continuity site to be far smaller than the number of workers needed to ensure all of a firm's business activities continue to function on a business as usual basis.</p> <p>On 30 March, the FCA updated its advice to firms on identifying key workers in financial services. To help firms identify who they are, firms should first identify the activities, services or operations which, if interrupted, are likely to lead to the disruption of essential services to the real economy or financial stability. Firms should then identify the individuals that are essential to support these functions, recommending that the Chief Executive Officer Senior Management Function (SMF1) is accountable for ensuring a process so that only roles meeting the definition are designated.</p> <p>The FCA provides a list of types of roles that may be considered as providing essential services – for example, individuals captured by the Senior Managers Regime.</p>	<p>https://www.fca.org.uk/news/statements/statement-bank-branch-opening</p> <p>https://www.fca.org.uk/news/statements/work-travel-responsibilities-senior-managers</p> <p>https://www.fca.org.uk/firms/key-workers-financial-services</p>

Pan-EU policy initiatives in response to the COVID-19 pandemic

Policy initiatives in response to the COVID-19 pandemic – EU

Fiscal policy (1/2)

Institution	Date	Sector	Headline	Summary	Link
European Commission	19.03.20 27.03.20 03.04.20	Cross-sector	Temporary Framework for state aid measures to enable Member States to further support the economy in the COVID-19 outbreak	<p>The Temporary Framework allowed EU Member States exceptionally to provide five types of state aid: (i) Direct grants, selective tax advantages and advance payments; (ii) State guarantees for loans taken by companies from banks; (iii) Subsidised public loans to companies; (iv) Safeguards for banks that channel state aid to the economy; and (v) Short-term export credit insurance.</p> <p>The Commission sent a consultation to Member States on extending the temporary framework to five additional types of state aid: (i) support for COVID-19-related research and development; (ii) support for the construction and upgrading of testing facilities; (iii) support for the production of products to tackle the COVID-19 outbreak; (iv) Targeted support in the form of deferral of tax payments and/or suspensions of employers' social security contributions; and (v) Targeted support in the form of wage subsidies for employees. On 3 April, the Commission decided to extend the Temporary Framework to include these five measures.</p> <p>The Commission also decided to temporarily remove all countries from the list of "marketable risk" countries under the short-term credit insurance Communication, in order to make public short-term export credit insurance more widely available. This contributes to expanding the flexibility introduced by the temporary state aid framework with respect to the possibility by State insurers to provide insurance for short-term export-credit.</p>	<p>https://ec.europa.eu/competition/state_aid/what_is_new/sa_covid19_temporary-framework.pdf</p> <p>https://ec.europa.eu/commission/presscorner/detail/en/statement_20_551</p> <p>https://ec.europa.eu/commission/presscorner/detail/en/ip_20_542</p>
European Commission/ European Council	20.03.20 23.03.20	Cross-sector	Activation of the general escape clause of the Stability and Growth Pact (SGP)	<p>Following proposals by the European Commission, the European Council agreed that the conditions for the use of the general escape clause of the EU's fiscal framework – namely, "a severe economic downturn in the euro area or the Union as a whole" – were fulfilled. The use of the clause will provide flexibility for Member States to take necessary measures to support their economies, "including through further discretionary stimulus and coordinated action, designed, as appropriate, to be timely, temporary and targeted".</p>	<p>https://ec.europa.eu/commission/presscorner/detail/en/ip_20_499</p> <p>https://www.consilium.europa.eu/en/press/press-releases/2020/03/23/statement-of-eu-ministers-of-finance-on-the-stability-and-growth-pact-in-light-of-the-covid-19-crisis/</p>

Policy initiatives in response to the COVID-19 pandemic – EU

Fiscal policy (2/2)

Institution	Date	Sector	Headline	Summary	Link
European Commission	02.04.20	Cross-sector	Proposal for a Council Regulation on the establishment of a European instrument for temporary support to mitigate unemployment risks in an emergency (SURE) following the COVID-19 outbreak	The new instrument, open to all 27 Member States, proposes a EUR 100 billion solidarity instrument to complement or contribute to the creation of national short-term unemployment schemes in the form of loans. The Commission intends to mobilise the EUR 100 billion with support of the Member States, who will provide voluntary guarantees for 25 billion euros. The loans should help recipient States increase their public expenditure in the area of short-time work schemes and measures aiming to protect jobs. The recipient State should open a "special account with its national central bank for the management of the financial assistance received", and the Commission and Member State should conclude an implementation agreement.	https://ec.europa.eu/info/sites/info/files/support_to_mitigate_unemployment_risks_in_an_emergency_sure_0.pdf
European Commission	06.04.20	Cross-sector	EIF unlocks funds to support SMEs	<p>The European Investment Fund (EIF) confirmed that it has unlocked EUR1bn from the European Fund for Strategic Investments that will serve as a guarantee to the EIF. The €1 billion unlocked from the EFSI under the COSME Loan Guarantee Facility and the InnovFin SME Guarantee under Horizon 2020 allows the EIF to provide guarantees worth €2.2 billion to financial intermediaries, unlocking €8 billion in available financing. The guarantees have been offered through the EIF to the market via a call for expressions of interest issued on 6 April to intermediaries. Key guarantees include:</p> <ul style="list-style-type: none"> • Simplified and quicker access to the EIF guarantee. • A higher risk cover – up to 80% of potential losses on individual loans. • Focus on working capital loans across the EU. • Allowing for more flexible terms, including postponement, rescheduling or payment holidays. 	https://ec.europa.eu/commission/presscorner/detail/en/ip_20_569

Policy initiatives in response to the COVID-19 pandemic – EU

Monetary policy and liquidity/market operations (1/2)

Institution	Date	Sector	Headline	Summary	Link
ECB	12.03.20	Cross-sector	Interest rate remains unchanged and additional asset purchases to support the real economy	<p>The interest rate on the main refinancing operations and the interest rates on the marginal lending facility and the deposit facility will remain unchanged at 0.00%, 0.25% and -0.50% respectively.</p> <p>In addition, a temporary envelope of additional net asset purchases of €120 billion will be added until the end of the year, ensuring a strong contribution from the private sector purchase programmes. Reinvestments of the principal payments from maturing securities purchased under the asset purchasing programme (APP) will continue, in full, for an extended period of time past the date when the Governing Council starts raising the key ECB interest rates, and in any case for as long as necessary to maintain favourable liquidity conditions and an ample degree of monetary accommodation.</p>	https://www.ecb.europa.eu/press/pr/date/2020/html/ecb.mp200312~8d3aec3ff2.en.html
ECB	12.03.20	Cross-sector	Easing of conditions for targeted longer-term refinancing operations (TLTRO) III, and announcement of longer-term refinancing operations (LTROs)	<p>Interest rate on TLTRO III reduced by 25bps, can now be as low as 25bps below average deposit facility rate from June 2020 to June 2021 for all TLTRO III operations outstanding during that period (-0.75%).</p> <p>Borrowing allowance raised from 30% to 50% of eligible loans.</p> <p>Lending performance threshold to be met between 1 April 2020 and 31 March 2021 in order to attain minimum interest rate on TLTRO III reduced to 0% from 2.5%.</p> <p>Early repayment option available after one year from settlement starting in September 2021.</p> <p>Easing of TLTRO III accompanied by series of LTROs designed to bridge liquidity needs until settlement of fourth TLTRO III operation in June 2020. Operations will be conducted as fixed rate tender procedures with full allotment. Rate in these operations will be fixed at the average of the deposit facility rate over the life of the respective operation. Interest paid on maturity, all operations mature on 25 June 2020.</p>	https://www.ecb.europa.eu/press/pr/date/2020/html/ecb.mp200312~8d3aec3ff2.en.html

Policy initiatives in response to the COVID-19 pandemic – EU

Monetary policy and liquidity/market operations (2/2)

Institution	Date	Sector	Headline	Summary	Link
ECB	17.03.20	Cross-sector	Pandemic Emergency Purchase Programme (PEPP) launched	<p>The PEPP is a new temporary asset purchase programme of private and public sector securities, with a total envelope of EUR 750 billion.</p> <p>Purchases will be conducted until the end of 2020 and will include the asset categories eligible under the APP. For the purchase of public sector securities, the benchmark allocation across jurisdictions will continue to be capital key of national central banks, but PEPP will be conducted in flexible manner – allowing for fluctuations in the distribution of purchase flows over time, across asset classes and among jurisdictions.</p> <p>A waiver of eligibility requirements for securities issued by the Greek government will be granted for purchases under PEPP. The eligible range of assets under the corporate sector purchase programme (CSPP) extended to non-financial commercial paper, making all commercial papers of sufficient credit quality eligible for purchase under CSPP.</p> <p>Additionally, the ECB announced the easing of collateral standards by adjusting main risk parameters under the collateral framework. In particular, the scope of Additional Credit Claims (ACC) – i.e. loans and other debt obligations which are not tradable bonds – has been expanded to include claims related to the financing of the corporate sector.</p> <p>On 26 March, it was clarified that the Public Sector Purchase Programme issuer/issue limit, which limited purchases to 33% of a single Member State's debt instrument, will not apply to the PEPP. The ECB distinguishes the PEPP's objectives from those of other bond-buying programmes, saying “the PEPP requires a high degree of flexibility in its design and implementation compared to the APP and its monetary policy objectives are not identical to that of the APP.”</p>	<p>https://www.ecb.europa.eu/press/pr/date/2020/html/ecb.pr200318_1~3949d6f266.en.html</p> <p>https://www.ecb.europa.eu/ecb/legal/pdf/celex_32020d0440_en_txt.pdf</p>

Policy initiatives in response to the COVID-19 pandemic – EU

Supervisory policy: Capital and stress testing (1/3)

Institution	Date	Sector	Headline	Summary	Link
ECB	12.03.20	Banking	Banks can use capital and liquidity buffers, and meet P2R partially with lower quality capital	<p>Clarifying that banks are allowed to operate temporarily below Pillar 2 Guidance (P2G), the Capital Conservation Buffer (CCB) and the Liquidity Coverage Ratio (LCR) in times of stress.</p> <p>The ECB has also brought forward the implementation of Article 104a CRD5, which allows banks to meet Pillar 2 Requirements (P2R) partially with lower quality capital (a measure which was originally set to apply to EU banks from June 2021).</p> <p>The ECB set out its expectation that NCAs draw down the Countercyclical Capital Buffer (CCyB).</p> <p>On 20 March, the ECB published FAQs on supervisory measures in reaction to COVID-19. The release covers relief measures regarding asset quality deterioration and non-performing loans, relief measures regarding operational aspects of supervision, and relief measures regarding capital and liquidity requirements.</p> <p>On 27 March, the ECB issued a recommendation that at least until 1 October 2020 no dividends are paid out to banks' shareholders and no irrevocable commitment to pay out dividends is undertaken by banks for the financial years 2019 and 2020. Banks should also refrain from share buy-backs aimed at remunerating shareholders. Where a bank considers itself legally required to pay dividends, it should immediately give reasons to its relevant supervisor.</p>	<p>https://www.ecb.europa.eu/press/pr/date/2020/html/ecb.pr200312~45417d8643.en.html</p> <p>https://www.bankingsupervision.europa.eu/press/pr/date/2020/html/ssm.pr200320_FAQs~a4ac38e3ef.en.html</p> <p>https://www.ecb.europa.eu/ecb/legal/pdf/ecb_2020_19_f_sign.pdf</p>

Policy initiatives in response to the COVID-19 pandemic – EU

Supervisory policy: Capital and stress testing (2/3)

Institution	Date	Sector	Headline	Summary	Link
EBA	12.03.20 31.03.20 02.04.20	Banking	Actions to mitigate the impact of COVID-19 on the EU banking sector	<p>The EBA announced that the EU-wide stress test is postponed to 2021 to allow banks to prioritise operational continuity. It also encouraged national competent authorities to make full use of the flexibility embedded in the existing regulatory framework, such as allowing banks to cover Pillar 2 requirements with capital instruments other than common equity tier 1.</p> <p>The EBA provided some further information later in March. It reiterated its call to banks to refrain from distributing dividends or share buybacks for the purpose of remunerating shareholders and assess their remuneration policies in line with the risks stemming from the economic situation. In addition, the EBA urged one month flexibility for reports with remittance dates between March and the end of May 2020, and called for flexibility in assessing deadlines of institutions' Pillar 3 disclosures. The Quantitative Impact Study based on June 2020 data has also been cancelled. Finally, the EBA called on NCAs to share information on emerging ML/TF risks, setting clear regulatory expectations and using supervisory tools flexibly.</p> <p>On April 2, the EBA published Guidelines on the criteria to be fulfilled by legislative and non-legislative moratoria applied before June 30. The guidelines clarify that payment moratoria do not trigger classification as forbearance if the measures taken are based on the applicable national law, or an industry- or sector-wide private initiative applied. However, the Guidelines also clarify that institutions must continue to adequately identify those situations where borrowers may face longer-term financial difficulties, and classify exposures in accordance with existing regulation.</p>	<p>https://eba.europa.eu/eba-statement-actions-mitigate-impact-COVID-19-eu-banking-sector</p> <p>https://eba.europa.eu/eba-provides-additional-clarity-on-measures-mitigate-impact-covid-19-eu-banking-sector</p> <p>https://eba.europa.eu/sites/default/documents/files/document_library/Publications/Guidelines/2020/Guidelines%20on%20legislative%20and%20non-legislative%20moratoria%20on%20loan%20repayments%20applied%20in%20the%20light%20of%20the%20COVID-19%20crisis/EBA-GL-2020-02%20Guidelines%20on%20payment%20moratoria.pdf</p>
ECB	20.03.20	Banking	FAQs on supervisory measures in reaction to COVID-19	<p>The release covers relief measures regarding asset quality deterioration and non-performing loans, relief measures regarding operational aspects of supervision, and relief measures regarding capital and liquidity requirements.</p>	<p>https://www.bankingsupervision.europa.eu/press/pr/date/2020/html/ssm.pr200320_FAQs~a4ac38e3ef.en.html</p>

Policy initiatives in response to the COVID-19 pandemic – EU

Supervisory policy: Capital and stress testing (3/3)

Institution	Date	Sector	Headline	Summary	Link
EIOPA	02.04.20	Insurance	EIOPA urges insurers to suspend all discretionary dividend distributions and share buy backs	This approach should be applied by all insurance groups at the consolidated level and also regarding significant intra-group dividend distributions or similar transactions, whenever these may materially influence the solvency or liquidity position of the group or of one of the undertakings involved, and should also be applicable to the variable remuneration policies.	https://www.eiopa.europa.eu/sites/default/files/publications/statement-on-dividend-distribution-april2020.pdf

Policy initiatives in response to the COVID-19 pandemic – EU

Supervisory policy: IFRS 9 (1/2)

Institution	Date	Sector	Headline	Summary	Link
ECB	20.03.20	Banking	Classification of non-performing loans (NPLs) and IFRS9	<p>The ECB will exercise flexibility regarding the classification of debtors as “unlikely to pay” when banks call on public guarantees granted in the context of COVID-19. The supervisor will also exercise certain flexibilities regarding loans under COVID-19 related public moratoriums.</p> <p>Second, loans which become non-performing and are under public guarantees will benefit from preferential prudential treatment in terms of supervisory expectations about loss provisioning.</p> <p>Lastly, supervisors will deploy full flexibility when discussing with banks the implementation of NPL reduction strategies, taking into account the extraordinary nature of current market conditions. It encourages banks to avoid excessive pro-cyclical effects when applying the IFRS 9 international accounting standards.</p> <p>The ECB also confirmed the activation of capital and operational relief measures announced on March 12. Estimates that these could free up EUR 120 billion of CET1.</p>	https://www.bankingsupervision.europa.eu/press/pr/date/2020/html/ssm.pr200320~4cdbbcf466.en.html
ESMA	25.03.20	Capital Markets	Guidance on accounting implications of COVID-19 on the calculation of expected credit losses in accordance with IFRS9	<p>The statement sets out some accounting implications of the economic support and relief measures adopted by EU Member States in response to the outbreak. The measures include moratoria on repayment of loans and have an impact on the calculation of expected credit losses in accordance with IFRS9. The statement provides guidance to issuers and auditors on the application of IFRS 9 Financial Instruments, specifically as regards the calculation of expected credit losses and related disclosure requirements.</p>	https://www.esma.europa.eu/sites/default/files/library/esma32-63-951_statement_on_ifrs_9_implications_of_COVID-19_related_support_measures.pdf

Policy initiatives in response to the COVID-19 pandemic – EU

Supervisory policy: IFRS 9 (2/2)

Institution	Date	Sector	Headline	Summary	Link
EBA	25.03.20	Banking	Further detail on the application of the prudential framework in light of COVID-19 measures	Following its call on 12 March 2020 to Competent Authorities to make use of the full flexibility provided for in the existing regulation, the EBA issued a second statement to explain a number of additional interpretative aspects on the functioning of the prudential framework in relation to the classification of loans in default, the identification of forborne exposures, and their accounting treatment. The EBA also provides some guidance for payment system providers to ensure the protection of consumers and the good functioning of the EU payment system.	https://eba.europa.eu/eba-provides-clarity-banks-consumers-application-prudential-framework-light-COVID-19-measures

Policy initiatives in response to the COVID-19 pandemic – EU

Supervisory policy: Financial market participants

Institution	Date	Sector	Headline	Summary	Link
ESMA	11.03.20	Capital Markets	Recommendation of actions by financial market participants for COVID-19 impact	<p>ESMA is making the following recommendations to financial market participants:</p> <p>Business Continuity Planning – All financial market participants, including infrastructures should be ready to apply their contingency plans, including deployment of business continuity measures, to ensure operational continuity in line with regulatory obligations;</p> <p>Market disclosure – issuers should disclose as soon as possible any relevant significant information concerning the impacts of COVID-19 on their fundamentals, prospects or financial situation in accordance with their transparency obligations under the Market Abuse Regulation;</p> <p>Financial Reporting – issuers should provide transparency on the actual and potential impacts of COVID-19, to the extent possible based on both a qualitative and quantitative assessment on their business activities, financial situation and economic performance in their 2019 year-end financial report if these have not yet been finalised or otherwise in their interim financial reporting disclosures; and</p> <p>Fund Management – asset managers should continue to apply the requirements on risk management, and react accordingly.</p>	https://www.esma.europa.eu/press-news/esma-news/esma-recommends-action-financial-market-participants-COVID-19-impact
ESMA	27.03.2020	Capital Markets	COVID-19: ESMA guidance on financial reporting deadlines	<p>The statement addresses implications of the COVID-19 pandemic on the deadlines for publishing financial reports which apply to listed issuers under the Transparency Directive. It recommends NCAs to apply forbearance powers towards issuers who need to delay publication of financial reports beyond the statutory deadline. The statement also underlines that issuers should keep their investors informed of the expected publication delay and that requirements under the MAR still apply. ESMA and NCAs will continue to monitor the situation and re-assess the need to extend the forbearance period.</p>	

Policy initiatives in response to the COVID-19 pandemic – EU

Supervisory policy: Short-selling (1/2)

Institution	Date	Sector	Headline	Summary	Link
ESMA	16.03.20	Capital Markets	Lowering of the reporting threshold for net short positions	The decision temporarily requires holders of net short positions in shares traded on a EU regulated market to notify the relevant NCA if the position reaches or exceeds 0.1% of the issued share capital after the entry into force of the decision. This is a precautionary action due to the outbreak that is essential for authorities to monitor developments in markets. The measure can support more stringent action if required. The temporary transparency obligations apply immediately.	https://www.esma.europa.eu/sites/default/files/library/esma70-155-9546_esma_decision_-_article_28_ssr_reporting_threshold.pdf
ESMA	17.03.20	Capital Markets	Positive opinion on short selling ban by Italian CONSOB	ESMA agreed to an emergency short selling prohibition, for a period of three months, by CONSOB on all transactions which might constitute or increase net short positions on all shares traded on the Italian MTA regulated market, for which CONSOB is the relevant competent authority as well as to all related instruments relevant for the calculation of the net short position.	https://www.esma.europa.eu/sites/default/files/library/esma70-155-9565_opinion_on_consob_emergency_measure_under_the_ssr_all_shares.pdf
ESMA	18.03.20	Capital Markets	Positive opinion on short selling ban by French AMF	ESMA agreed to an emergency short selling prohibition, for a period of one month, by the AMF of France on all transactions which might constitute or increase net short positions on shares admitted to trading on French trading venues (Euronext Paris, Euronext Growth Paris, Euronext Access Paris), for which the AMF is the relevant competent authority as well as to all related instruments relevant for the calculation of the net short position.	https://www.esma.europa.eu/sites/default/files/library/esma70-155-9581_opinion_on_amf_emergency_measure_under_the_ssr_all_shares-tc.pdf
ESMA	18.03.20	Capital Markets	Positive opinion on short-selling ban by Spanish CNVM	ESMA issued a positive opinion on a short selling prohibition by CNMV of Spain on all transactions which might constitute or increase net short positions on shares admitted to trading to Spanish trading venues (BOLSA DE MADRID, S.A., BOLSA DE BARCELONA, S.A., BOLSA DE VALENCIA, S.A., BOLSA DE BILBAO, S.A. and Mercado Alternativo Bursátil, S.A.), as well as to all related instruments relevant for the calculation of the net short position. The measure entered into force on 17 March 2020 and will expire on 17 April 2020.	https://www.esma.europa.eu/press-news/esma-news/esma-issues-positive-opinion-short-selling-ban-french-amf

Policy initiatives in response to the COVID-19 pandemic – EU

Supervisory policy: Short-selling (2/2)

Institution	Date	Sector	Headline	Summary	Link
ESMA	19.03.20	Capital Markets	Positive opinions on bans on net short positions by Belgian and Greek NCAs	Belgian FSMA and Greek HCMC will ban transactions which might constitute or increase net short positions on stocks admitted to trading on Euronext Brussels, Euronext Growth and the Athens Stock Exchange (as well as to all related instruments relevant to calculations). FSMA ban will last until 17 April, and the HCMC's until 24 April 2020. Both measures may be lifted before the deadline or extended as necessary. The prohibitions apply to transactions executed both on a trading venue and over the counter. The measures aim to address current threats to market confidence and financial stability in the respective countries.	https://www.esma.europa.eu/press-news/esma-news/esma-issues-positive-opinions-bans-net-short-positions-belgian-fsma-and-greek
ESMA	23.03.20	Capital Markets	Opinion on short selling ban by Austrian FMA	The measure bans from entering into or increasing a short sale. The ban applies to transactions executed both on a trading venue or over the counter. The proposed measure entered into force on 18 March 2020 and will expire on 18 April 2020.	https://www.esma.europa.eu/sites/default/files/library/esma70-155-9604_opinion_on_fma_emergency_measure_under_the_ssr_all_shares.pdf

Policy initiatives in response to the COVID-19 pandemic – EU

Supervisory policy: Amendments to other planned activities (1/7)

Institution	Date	Sector	Headline	Summary	Link
SRB	01.04.20 01.04.20	Banking	Letter to banks on potential operational relief measures related to COVID-19	<p>The SRB is committed to working on 2020 resolution plans and issuing 2020 Minimum Requirement for own funds and Eligible Liabilities (MREL) decisions according to the planned deadlines in early 2021. However, it will apply a pragmatic approach to consider postponing less urgent information requests related to the upcoming 2020 planning cycle. The Liability Data Report, the Additional Liability Report and the MREL quarterly template are considered to be essential.</p> <p>The SRB will assess leeway in submission dates for other reports, such as those related to critical functions and access to FMs.</p> <p>Finally, over the coming months, the SRB will analyse market conditions and the impact on transition periods needed for the build-up of MREL, with a view to adapting transition periods and interim targets applied to banking groups, as well as adjusting MREL targets in line with capital requirements, with a particular reference to capital buffers.</p>	<p>https://srb.europa.eu/sites/srbsite/files/srb_letter_on_potential_covid-19_outbreak_relief_measures_0.pdf</p> <p>https://srb.europa.eu/en/node/966</p>
EBA	25.03.20	Banking	Statement on consumer and payment issues in light of COVID19	<p>The EBA:</p> <ul style="list-style-type: none"> • Called on financial institutions to ensure that they act in the interest of the consumer, in particular when engaging with customers regarding temporary measures for consumer and mortgage loans in identified cases; • notes the importance of careful consideration from a legal and reputational perspective of any new and additional charges specifically introduced in relation to contingency measures; • calls on financial institutions offering general temporary measures to note that, given that such measures may not automatically lead to loan reclassification from a prudential perspective, the acceptance of temporary measures should not automatically lead to negative implications for the consumer’s credit rating; and • calls on payments services providers to facilitate consumers’ ability to make payments without the need for physical contact, by making use of the existing exemption from strong customer authentication (SCA) available for contactless payments at the point of sale. 	<p>https://eba.europa.eu/sites/default/documents/files/document_library/News%20and%20Press/Press%20Room/Press%20Releases/2020/EBA%20provides%20clarity%20to%20banks%20and%20consumers%20on%20the%20application%20of%20the%20prudential%20framework%20in%20light%20of%20COVID-19%20measures/Statement%20on%20consumer%20protection%20and%20payments%20in%20the%20COVID19%20crisis.pdf</p>

Policy initiatives in response to the COVID-19 pandemic – EU

Supervisory policy: Amendments to other planned activities (2/7)

Institution	Date	Sector	Headline	Summary	Link
EBA	31.03.20	Banking	Statement on actions to mitigate financial crime risks in the COVID-19 pandemic	The EBA called on competent authorities that are responsible for the AML/CFT supervision of credit and financial institutions to support credit and financial institutions' ongoing AML/CFT efforts by, inter alia, considering how to adapt the use of their supervisory tools temporarily to ensure ongoing compliance by credit and financial institutions with their AML/CFT obligations, and continuing to share information on emerging ML/TF risks and setting clear expectations of the steps credit and financial institutions should take to mitigate those risks.	https://eba.europa.eu/sites/default/documents/files/document_library/News%20and%20Press/Press%20Room/Press%20Releases/2020/EBA%20provides%20additional%20clarity%20on%20measures%20to%20mitigate%20the%20impact%20of%20COVID-19%20on%20the%20EU%20banking%20sector/Statement%20on%20actions%20to%20mitigate%20financial%20crime%20risks%20in%20the%20COVID-19%20pandemic.pdf
ESMA	19.03.20	Capital Markets	Statement on the postponement of reporting obligations related to securities financing transactions under SFTR and MiFIR	The statement sets out ESMA's approach to the reporting start date and the registration of Trade Repositories (TRs) in light of the COVID-19 pandemic. ESMA expects competent authorities not to prioritise their supervisory actions towards entities subject to Securities Financing Transactions (SFT) reporting obligations as of 13 April 2020 and until 13 July 2020. ESMA also expects TRs to be registered sufficiently ahead of the next phase of the reporting regime, i.e. 13 July 2020, for credit institutions, investment firms, CCPs and CSDs and relevant third-country entities to start reporting as of this date. ESMA continues monitoring closely the implementation by the relevant market participants as well as the impact of the relevant measures taken with regards to COVID-19 to ensure alignment of SFT reporting requirements and supervisory practices in the EU.	https://www.esma.europa.eu/sites/default/files/library/esma80-191-995_public_statement.pdf

Policy initiatives in response to the COVID-19 pandemic – EU

Supervisory policy: Amendments to other planned activities (3/7)

Institution	Date	Sector	Headline	Summary	Link
ESMA	20.03.20	Capital Markets	Clarification of MiFID II requirements on call recording	ESMA recognises that, considering the exceptional circumstances created by the COVID-19 outbreak, some scenarios may emerge where, notwithstanding steps taken by the firm, the recording of relevant conversations required by MiFID II may not be practicable. If firms, under these exceptional scenarios, are unable to record voice communications, ESMA expects them to consider what alternative steps they could take to mitigate the risks related to the lack of recording. Firms are expected to deploy all possible efforts to ensure that the above measures remain temporary and that recording of telephone conversations is restored as soon as possible.	https://www.esma.europa.eu/sites/default/files/library/esma35-43-2348_esma_statement_on_COVID-19_telephone_recording.pdf
ESMA	20.03.20	Capital Markets	Statement on approach to MiFIR tick-size regime for systematic internalisers	The statement aims to coordinate supervisory actions by national competent authorities (NCAs) on the application of the new tick-size regime for systematic internalisers under MiFIR and IFR in light of the COVID-19 pandemic. ESMA expects NCAs not to prioritise their supervisory actions in relation to the new tick-size regime from 26 March, the application date, until 26 June 2020, and to generally apply their risk-based supervisory powers in their day-to-day enforcement of applicable legislation in this area in a proportionate manner. ESMA, in coordination with NCAs, continues to monitor developments in financial markets as a result of the COVID-19, including the application of relevant EU requirements by market participants, and is prepared to use its powers to ensure financial stability, orderly functioning of EU markets and investor protection.	https://www.esma.europa.eu/sites/default/files/library/esma70-156-2486_public_statement_tick_sizes.pdf
ESMA	20.03.20	Capital Markets	Extension of consultations response dates	Due to the outbreak of COVID-19, ESMA has extended response dates for all of its ongoing consultations with a closing date on or after 16 March by four weeks. <u>The following consultations have been postponed:</u> (i) Draft technical standards on the provision of investment services and activities in the Union by third-country firms under MiFID II and MiFIR, (ii) Draft Regulatory Technical Standards under the Benchmarks Regulation, (iii) Consultation on MiFIR report on Systematic Internalisers, (iv) Consultation on MiFID II/MiFIR review report on the transparency regime for equity, (v) Consultation on MiFIR review report on transparency for non-equity and the trading obligation for derivatives, (vi) Consultation on guidelines on internal controls for CRAs, and (v) Guidelines on securitisation repository data completeness and consistency thresholds.	https://www.esma.europa.eu/press-news/esma-news/esma-extends-consultations-response-dates

Policy initiatives in response to the COVID-19 pandemic – EU

Supervisory policy: Amendments to other planned activities (4/7)

Institution	Date	Sector	Headline	Summary	Link
ESMA	26.03.20	Capital Markets	Revised statement on Securities Financing Transactions Regulation (SFTR) application	ESMA expects competent authorities not to prioritise their supervisory actions towards counterparties, entities responsible for reporting and investment firms in respect of their reporting obligations pursuant to SFTR or MIFIR, regarding SFTs concluded between 13 April 2020 and 13 July 2020, and SFTs subject to backloading under SFTR, and to generally apply their risk-based approach in the exercise of supervisory powers in their day-to-day enforcement of applicable legislation in this area in a proportionate manner. ESMA updated its statement in response to feedback received from financial market participants and stakeholders.	https://www.esma.europa.eu/sites/default/files/library/esma80-191-995_public_statement.pdf
ESMA	26.03.20	Capital Markets	Revised statement on SFTR application	ESMA expects competent authorities not to prioritise their supervisory actions towards counterparties, entities responsible for reporting and investment firms in respect of their reporting obligations pursuant to SFTR or MIFIR, regarding SFTs concluded between 13 April 2020 and 13 July 2020, and SFTs subject to backloading under SFTR, and to generally apply their risk-based approach in the exercise of supervisory powers in their day-to-day enforcement of applicable legislation in this area in a proportionate manner. ESMA updated its statement in response to feedback received from financial market participants and stakeholders.	https://www.esma.europa.eu/sites/default/files/library/esma80-191-995_public_statement.pdf
ESMA	27.03.20	Capital Markets	Confirmation of application date for equity transparency calculations	ESMA has decided to keep the date of application of the transparency calculations for equity instruments of 1 April 2020 unchanged. Having consulted with various market participants ESMA considers that delaying the application of the new transparency results would in itself entail some risks and might even create additional operational burdens to all the market participants that have already planned for them.	https://www.esma.europa.eu/press-news/esma-news/esma-confirms-application-date-equity-transparency-calculations

Policy initiatives in response to the COVID-19 pandemic – EU

Supervisory policy: Amendments to other planned activities (5/7)

Institution	Date	Sector	Headline	Summary	Link
ESMA	27.03.20 31.03.20	Capital Markets	ESMA guidance on publication deadlines under the Transparency Directive and MiFID II	<p>The statement addresses implications of the COVID-19 pandemic on the deadlines for publishing financial reports which apply to listed issuers under the Transparency Directive. It recommends NCAs to apply forbearance powers towards issuers who need to delay publication of financial reports beyond the statutory deadline. The statement also underlines that issuers should keep their investors informed of the expected publication delay and that requirements under the Market Abuse Regulation (MAR) still apply. ESMA and NCAs will continue to monitor the situation and re-assess the need to extend the forbearance period.</p> <p>On the publication of best execution reports under MiFID II, ESMA recommended that NCAs consider the possibility that: (i) execution venues unable to publish RTS 27 reports due by 31 March 2020 may only be able to publish them as soon as reasonably practicable after that date and no later than by the following reporting deadline (i.e. 30 June 2020); and (ii) firms may only be able to publish the RTS 28 reports due by 30 April 2020 on or before 30 June 2020. ESMA encourages NCAs not to prioritise supervisory actions in that respect and to generally apply a risk-based approach in the enforcement of those deadlines.</p>	<p>https://www.esma.europa.eu/sites/default/files/library/esma31-67-742_public_statement_on_publication_deadlines_under_the_td.pdf</p> <p>https://www.esma.europa.eu/sites/default/files/library/esma35-36-1919_esma_statement_on_covid-19_and_best_execution_reports.pdf</p>
ESMA	02.04.20	Capital Markets	Update to ESMA risk assessment in light of COVID-19	<p>The pandemic, in combination with existing valuation risks, has led to large equity market corrections since mid-February, driven by a sharp deterioration in the outlook for consumers, businesses and of the economic environment. Corporate bond, government bond markets and a number of investment funds show signs of stress. Market infrastructures have continued to function in an orderly manner despite significant surges in trading activity, the use of circuit breakers and increases in derivatives margins.</p> <p>ESMA sees a prolonged period of risk to institutional and retail investors of market corrections and very high risks across the whole of ESMA's remit.</p>	<p>https://www.esma.europa.eu/press-news/esma-news/esma-updates-its-risk-assessment-in-light-covid-19-pandemic</p>

Policy initiatives in response to the COVID-19 pandemic – EU

Supervisory policy: Amendments to other planned activities (6/7)

Institution	Date	Sector	Headline	Summary	Link
EIOPA	17.03.20	Insurance	Statement on actions to mitigate the impact of COVID-19	EIOPA has stated that it will limit its request for information to firms to only those which are essential to the current situation, that it is extending the deadline of the Holistic Impact Assessment for the 2020 Solvency II Review by two months, to 1 June 2020. It also pointed that a ladder of intervention for SCR and MCR breaches exist, and that this includes the possibility to extend recovery periods of affected insurers. Finally, it stated that insurance companies should take measures to preserve their capital position in balance with the protection of the insured, following prudent dividend and other distribution policies, including variable remuneration.	https://www.eiopa.europa.eu/content/eiopa-statement-actions-mitigate-impact-COVID-19COVID-19-eu-insurance-sector_en
EIOPA	20.03.20	Insurance	Recommendations to NCAs on applying supervisory flexibility to the deadline of supervisory reporting and public disclosure	The recommendations include that NCAs should accept (with some exceptions): an 8-week delay in the submission of the Regular Supervisory Report both at solo and group level; a one week delay in the submission of the Q1-2020 Quantitative Reporting Templates and the Quarterly Financial Stability reporting both at solo and group level and; an eight week delay for the publication of the Solvency and Financial Condition Report (SFCR).	https://www.eiopa.europa.eu/sites/default/files/publications/eiopa-recomendation-on-reporting-and-disclosure.pdf
EIOPA	01.04.20	Insurance	Statement to insurers and intermediaries, urging them to take steps to mitigate the impact of COVID-19 on consumers	The steps EIOPA is recommending include providing clear and timely information to consumers; keeping consumers informed about contingency measures that have been put in place; continuing to apply product oversight and governance requirements; and exercising flexibility in the treatment of consumers where reasonable and practical.	https://www.eiopa.europa.eu/sites/default/files/publications/statement-consumer-protection-and-conduct-risks-covid19-april2020.pdf
EIOPA	01.04.20	Insurance	Balance Sheet Review of the Romanian insurance sector rescheduled	In view of the special circumstances generated by the COVID-19 pandemic, the Romanian Supervisory Authority and the European Occupational Pensions Authority have decided to postpone the start of the Balance Sheet Review of the Romanian insurance sector. The new cut-off date for the balance sheet data and the amended exercise timeline will be communicated in due time.	https://www.eiopa.europa.eu/content/balance-sheet-review-romanian-insurance-sector-rescheduled

Policy initiatives in response to the COVID-19 pandemic – EU / International

Supervisory policy: Amendments to other planned activities (7/7)

Institution	Date	Sector	Headline	Summary	Link
EIOPA	02.04.20	Insurance	Statement on consultations and data requests delays	EIOPA has announced that: the review of technical implementation means for the package on Solvency II Supervisory Reporting and Public Disclosure, comments deadline is extended by six weeks from 20 April to 1 June 2020; the consultation on PEPP ITSs, comments deadline is extended by four weeks from 20 May to 17 June 2020; the consultation on Discussion Paper on IBOR transitions, comments deadline is extended by nine weeks from 30 April to 30 June 2020 and; the Market and Credit Risk Comparative Study information request deadline is extended by five weeks from 31 May to 3 July. EIOPA has also announced that the discussion note on value-chain/Insurtech publication for comments and the second discussion paper on methodological principles of insurance stress testing publication for public comments are delayed to a date to be determined. Finally, the climate risk sensitivity analysis 2020 data request is cancelled, and the data collection for the work on the impact of ultra low yields will be launched later than planned	https://www.eiopa.europa.eu/content/update-other-measures-impacted-covid-19-pandemic_en
EIOPA	02.04.20	Insurance	Climate risk sensitivity analysis data request cancelled	The climate risk sensitivity analysis 2020 data request to complete data available for top-down element and qualitative survey to groups reporting for FS purposes as agreed in the roadmap for the 2020 exercise on climate-related transition risks will be cancelled. The report will be performed with the available information	https://www.eiopa.europa.eu/sites/default/files/press/news/statement-measures-on-information-requests-covid-19-april2020.pdf
FSB	02.04.20	Cross-sector	FSB reprioritises 2020 work programme	<p>The FSB decided to reprioritise its projects following four main criteria. The main elements of reprioritisation will include: assessment of vulnerabilities; non-bank financial intermediation; financial innovation and cross-border payments; resolution; OTC derivatives; benchmark transition; work on supervisory and regulatory policies; and implementation monitoring.</p> <p>More generally, the FSB's work on COVID-19 includes: (i) information sharing on evolving financial stability threats and policy measures taken by financial authorities; (ii) assessment of financial risks and vulnerability in the current environment; and (iii) coordination of policy responses to maintain global financial stability, ensure the good functioning of markets, and promote financial stability.</p>	https://www.fsb.org/work-of-the-fsb/addressing-financial-stability-risks-of-covid-19/

Annex

Annex

Delayed or cancelled regulatory and supervisory activities – as of 6 April 2020 (1/5)

Region	Body	Regulatory/supervisory initiative	Revised timeframe	
UK	HMT	Consultation on the dormant assets scheme	Extended to 16 July 2020.	
	BoE	2020 annual stress test – the annual cyclical scenario.	Cancelled.	
		Amendments to the biennial exploratory scenario (BES) timetable:	Results of the 2019 BES on liquidity due to be published mid-2020.	Exercise paused until further notice.
			Follow-up to the December 2019 discussion paper on the 2021 BES on the financial risks from climate change.	Next steps announced in summer 2020.
	BoE/FCA	Joint survey into open-ended funds.	Delayed until further notice.	
BoE/PRA & FCA	CP on “Building Operational Resilience: impact tolerances for important business services”.	Consultation extended to 1 October 2020.		

Annex

Delayed or cancelled regulatory and supervisory activities – as of 6 April 2020 (2/5)

Region	Body	Regulatory/supervisory initiative	Revised timeframe
UK	PRA	CP on “Outsourcing and third-party risk management”.	Consultation extended to 1 October 2020.
		Internal Ratings Based (IRB) models:	Implementation of proposals relating to the definition of default, probability of default and loss given default. Delayed to 1 January 2022.
			Move to hybrid IRB models.
		Skilled persons Section 166 reviews relating to the reliability of banks’ regulatory returns.	Paused.
		Flexibility around reporting and disclosure for banks	<p>The PRA will accept delays of up to one month in the publication of:</p> <ul style="list-style-type: none"> • COREP solvency • FINREP • Liquidity – stable funding • Large exposures and concentration risk • Leverage ratio • Asset encumbrance • Resolution plan reporting (excluding liability structure) <p>The PRA will not accept delays on remittance for:</p> <ul style="list-style-type: none"> • the liquidity coverage ratio and additional liquidity reporting metrics • information on institutions liability structure, including intra-group financial connections that is required as part of reporting for resolution planning purposes <p>With regard to PRA owned reporting obligations: The PRA will accept delays of up to two months on annual reports and accounts. It will accept a one month delay on:</p> <ul style="list-style-type: none"> • memorandum items • sectoral information • quarterly returns for credit unions • ring-fenced bodies returns • forecast financial statements
Flexibility around reporting and disclosure for insurers	The PRA will accept up to eight weeks’ delay for certain aspects of harmonised regulatory reporting, such as the ORSA, the group and solo level annual Quantitative Reporting Templates (with exceptions to certain templates, such as the own funds template), and the Solvency & Financial Condition Report.		

Annex

Delayed or cancelled regulatory and supervisory activities – as of 6 April 2020 (3/5)

Region	Body	Regulatory/supervisory initiative	Revised timeframe	
UK	FCA	Listed companies' publication of audited annual financial reports from the end-FY20.	Firms allowed an extra two months.	
		Firms' announcement of preliminary financial accounts.	Delay publication for at least two weeks.	
		Delayed CPs:	CP20/4: Quarterly Consultation No 27.	All extended to 1 October 2020.
			CP20/1: Introducing a Single Easy Access Rate for cash savings.	
			CP20/3: Proposals to enhance climate-related disclosures by listed issuers and clarification of existing disclosure obligations.	
			CP20/5: CP on ETF Listing: Premium to Standard Listing.	
		Delayed calls for input:	Open Finance.	Both extended to 1 October 2020.
			Accessing and using wholesale data.	
		Delays to publications and other activity due before end June:	Joint PRA / FCA work with the Climate Financial Risk Forum (CFRF) to develop guidance on how to integrate climate related risks into business decision making across FS.	Updates to follow.
			Motor Finance PS.	
CP on mortgage switching.				
Vulnerability Guidance.				
Vulnerability Research.				
New Consumer Principle.				
Consumer Credit Act review.				
Credit Information Market Study – interim report.				
GI Pricing Final report and CP on remedies.				
ICO	AI Auditing Framework Guidance consultation.	Extended to 1 May.		

Annex

Delayed or cancelled regulatory and supervisory activities – as of 6 April 2020 (4/5)

Region	Body	Regulatory/supervisory initiative	Revised timeframe	
EU	EC	Data strategy.	Consultation deadline extended to 31 May.	
		AI White Paper.		
		Delayed non-legislative files: AML Action Plan.	Postponed to 6 May 2020.	
		CMU High Level Forum.	Final recommendations delayed one month.	
	EBA	EU-wide stress test.	Postponed to 2021.	
		Delays to all ongoing public consultations.	Deadlines extended by two months.	
		Extend the remittance date for funding plans data.	Extended.	
		In coordination with the BCBS, to extend the remittance date for the Quantitative Impact Study (QIS) based on December 2019 data.	Extended.	
	ESMA	Consultations extended:	Consultation on Guidelines on internal controls for credit rating agencies.	All deadlines extended by four weeks.
			Consultation on MiFIR report on Systematic Internalisers.	
			Guidelines on securitisation repository data completeness and consistency thresholds.	
			Consultation on MiFID II/ MiFIR review report on the transparency regime for equity.	
			Draft Regulatory Technical Standards under the Benchmarks Regulation.	
Draft technical standards on the provision of investment services and activities in the EU by third-country firms under MiFID II and MiFIR.				
CP on MiFIR review report on transparency for non-equity and the trading obligation for derivatives.				
Application of the new tick-size regime for Systematic Internalisers under MIFIR and IFR.		Application date extended to 26 June 2020.		
Application of the SFTR reporting start date and the registration of trade repositories.		Application date extended to 13 July 2020.		
Publishing of best execution reports under MiFID	Publication date extended to 30 June 2020			

Annex

Delayed or cancelled regulatory and supervisory activities – as of 6 April 2020 (5/5)

Region	Body	Regulatory/supervisory initiative	Revised timeframe
EU	EIOPA	Holistic impact assessment for the 2020 Solvency II review.	Deadline extended to 1 June 2020.
		Flexibility around reporting and disclosure.	<ul style="list-style-type: none"> Annual reporting is delayed by eight weeks generally, but some key templates are only extended by two weeks. Quarterly reporting for Q1 2020 is delayed by one week generally, but four weeks for templates on derivatives. The deadline for the Solvency and Financial Condition Reports (SFRCs) is delayed with eight weeks generally, although some key templates are only extended by two weeks. Insurers are expected to report a re-estimated SCR at the end of Q1, rather than including the previous reported position.
		Climate change transition risk sensitivity analysis	The data request is cancelled
		Review of technical implementation means for the package on Solvency II Supervisory Reporting and Public Disclosure	Deadline is extended by six weeks from 20 April to 1 June 2020.
		Consultation on PEPP ITSS	Deadline is extended by four weeks from 20 May to 17 June 2020.
		Consultation on Discussion Paper on IBOR transitions	Deadline is extended by nine weeks from 30 April to 30 June 2020.
		Market and Credit Risk Comparative Study	Deadline is extended by five weeks from 31 May to 3 July.
		Discussion note on value-chain/Insurtech publication and the second discussion paper on methodological principles of insurance stress testing	Delayed (TBD).
		Data collection for the work on the impact of ultra low yields	Delayed (TBD).
		Consultation deadlines extended	

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Andrew Bulley joined Deloitte in October 2016 from the Bank of England, where he was, most recently, the Director of Life Insurance Supervision. Between 2014 and 2016 he was a UK voting member of the Board of Supervisors of the European Insurance and Occupational Pensions Authority (“EIOPA”). In a career with the Bank of England and Financial Services Authority stretching over 27 years, Andrew has held senior roles in the supervision of life and general insurers, the London wholesale insurance underwriting and broking markets, retail and investment banks, asset managers, and IFAs.



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